



# NOTICE OF MEETING

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**CABINET MEMBER FOR HEALTH AND SOCIAL CARE**

**WEDNESDAY, 7 MARCH 2018 AT 10AM**

**THE EXECUTIVE MEETING ROOM - THIRD FLOOR, THE GUILDHALL**

Telephone enquiries to Jane Di Dino 023 9283 4060  
Email: [jane.didino@portsmouthcc.gov.uk](mailto:jane.didino@portsmouthcc.gov.uk)

If any member of the public wishing to attend the meeting has access requirements, please notify the contact named above.

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## **Membership**

Councillor Luke Stubbs (Cabinet Member)  
Gerald Vernon-Jackson

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(NB This agenda should be retained for future reference with the minutes of this meeting).

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**Deputations by members of the public may be made on any item where a decision is going to be taken. The request should be made in writing to the contact officer (above) by 12 noon of the working day before the meeting, and must include the purpose of the deputation (for example, for or against the recommendations). Email requests are accepted.**

## **A G E N D A**

- 1 Apologies.**
- 2 Declarations of Members' Interests.**

**3 Adult Social Care Transformation Fund - update (Pages 5 - 10)**

Purpose.

The purpose of this report is to provide an update on progress with the Adult Social Care Transformation Fund.

**RECOMMENDED that the Cabinet Member for Health & Social Care note the report.**

**4 Forward Plan Omission (agenda item 5 - Acquisition of Oakdene).**

The item entitled Acquisition of Oakdene is a Key Decision for the purposes of the Forward Plan as defined in Article 13 of the Constitution but was not included in the Forward Plan for 29 January to 2 April 2018 and is therefore an omission from the Forward Plan. The Chair of Scrutiny Management Panel has been notified of its inclusion on this agenda as a matter of urgency and the necessary notice has been published.

**RECOMMENDED that the Cabinet Member for Health & Social Care note this omission.**

**5 Acquisition of Oakdene (Pages 11 - 20)**

Purpose.

To seek approval for the purchase of the new disused Oakdene unit owned by Solent NHS. The property is to provide at least 17 additional units of accommodation to add to the Adult Mental Health supported housing pathway provided by Portsmouth City Council.

**Recommendations.**

- i) That the Deputy Director of Adult Social Care in consultation with the Head of Finance & S151 Officer acquires the Oakdene site.**
- ii) That the Deputy Director of Adult Social Care in consultation with the Head of Finance & S151 Officer amend the composition and spending profile of the proposed scheme in order to meet planning and design requirements whilst ensuring that the schemes remain financially viable following any necessary changes.**
- iii) That the Deputy Director of Adult Social Care in consultation with the Head of finance and S151 Officer be delegated authority to agree any joint arrangements with the CCG regarding their contribution to the scheme.**
- iv) That the Head of Legal Services / City Solicitor be authorised to enter into all documentation necessary to complete the purchase.**

## **6 Harry Sotnick House Transition Arrangements**

### Purpose.

To brief the Cabinet Member for Health and Social Care on the preferred option to operate Harry Sotnick House Nursing Home after 1 April 2018 due to Care UK contract termination.

### **Recommendations**

**It is recommended that the Cabinet Member for Health & Social Care:**

- 1. Notes the preferred option for operating Harry Sotnick House Nursing Home in the short to medium term to enable a smooth and safe transition for the residents and staff and avoid further CQC action.**
- 2. Delegates authority to the Deputy Director of Adult Social Care, in consultation with the Director of Finance (s.151 Officer), to continue and conclude negotiations to enter into an agreement with Hampshire County Council to provide care services at Harry Sotnick House from 1st April 2018.**
- 3. Authorise the Head of Legal Services / City Solicitor to enter into all documentation necessary to complete the agreement.**

**This report will follow.**

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# Agenda Item 3

## THIS ITEM IS FOR INFORMATION ONLY

(Please note that "Information Only" reports do not require Equality Impact Assessments, Legal or Finance Comments as no decision is being taken)



Portsmouth  
CITY COUNCIL

**Title of meeting:** Cabinet Member for Health and Social Care

**Subject:** Adult Social Care Transformation Fund - Update

**Date of meeting:** 7<sup>th</sup> March 2018

**Report by:** Director of Adult Social Care

**Wards affected:** n/a

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### 1. Requested by

- 1.1 This report was requested by Councillor Luke Stubbs, Cabinet Member for Health and Social Care.

### 2. Purpose

- 2.1 The purpose of this report is to provide an update on progress with the Adult Social Care Transformation Fund.

### 3. Information Requested

- 3.1 Adult Social Care is an increasingly high profile area of local authority business. There is acknowledgement at national level that social care is under increasing pressure, for a variety of reasons, including increasing demand; and that the quality of the social care system is critical to ensuring the health services remain viable in the medium to long term.
- 3.2 At a local level, issues including demographic pressures and responding to changes in legislation (including the introduction of the Care Act 2014) have placed significant pressures on the budget available to fund adult social care services. In July 2017, the cumulative effect of these pressures, was described in a report to Cabinet that also set out the specific local context:
- An underlying budget deficit of £1.2m per annum (after precept funding of £2m and assuming agreed savings of £1.4m from 2017/18 are achieved) was identified.
  - The future savings requirement in the next two years was estimated at £1.3m to be achieved (it should be noted that the Adult Social Care portfolio has consistently been protected from savings requirements in relative terms over many years).

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- There was a projected demographic pressure beyond 2017-18 of £0.4m in the next two years.
- 3.3 However, opportunities were also identified in the report, as between 2017/18 and 2019/20 it was noted that additional funding would be available and some "one-off" savings had been identified as described below:
- Grant for Adult Social Care as announced in the Spring budget 2017 of £7m, on a reducing basis over the next 3 years and reducing to zero by 2020/21
  - The Social Care precept may generate an estimated additional £2.1m in 2018/19 and 2019/20 and will be on-going.
  - There are a number of "one-off" savings amounting to £0.7m identified in 2017/18.
- 3.4 The report noted that the identified demographic pressures of £0.8m and other, as yet unidentified but likely cost pressures could be funded from the Adult Social Care precept of £2.1m. This left "one-off" funding of £8.5m to be used to invest in the transformational change of adult social care services in Portsmouth, required in order to deliver the ongoing remaining savings requirement (i.e. after funding all likely demographic and other cost pressures), and to prepare the service to be able to make further savings beyond 2019/20 as the austerity period continues.
- 3.5 Authority to allocate funds to schemes in support of these objectives was delegated to the Director of Adult Social Care and s151 officer, in consultation with the Cabinet Member for Health and Social Care.
- 3.6 Of the original £8.5m available for transforming adult social care, £4.52m has been committed, with an expectation that this one-off investment will deliver savings of £3.6m over the three-year period to 2019/20, with significant on-going savings generated beyond 2020. Schemes that have been supported so far include:
- Investment in rolling out assistive technology and development of a comprehensive approach to technology (£195,000)
  - Development of Project Bridge, a scheme to work with the voluntary sector to consider alternative ways of funding care services, with an initial focus on sitting services (£150,000)
  - Increase in commissioning, contract and quality capacity and capacity to develop and monitor schemes (£400,000)
  - Extra staff for Shearwater to address concerns raised by CQC (£30,000)
  - External support to review and recommend changes in the portfolio and address issues raised by CQC (£50,000)
  - Investment in a Housing and Support Strategy, to promote independence through the transformation of housing and support for clients with learning difficulties (£570,000)
  - Development of transition beds at Edinburgh House, reshaping capacity to improve reablement pathways and support timely discharge from hospital for medically fit patients (£165,000)
  - Proposal to purchase Oakdene, to develop adult mental health nursing and supported living schemes (£960,000)

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- Developing new models of care to effectively and safely manage people's health and care needs in the community, including the development of a care response team (£2,000,000).

3.7 Future Schemes currently in the pipeline include:

- Magic Table: Projector for LD clients (approved in principal - pending final decision at Board)
- Sitting Service: The next stage of the redesign of the service.
- Autism Service: Development of the service.

3.8 These ambitious schemes are expected to provide a return to the wider health and care economy in the city, as well as create savings and avoid future costs for PCC.

Signed by (Director)

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**Appendices:**

**Appendix 1 - Table of approved projects**

**Background list of documents: Section 100D of the Local Government Act 1972**

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

<b>Title of document</b>	<b>Location</b>

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**Appendix 1: Table of approved Projects**

Project	Description	£ (rounded to nearest £10k)
Assistive Technology	Investment in rolling out assistive technology and development of a comprehensive approach to technology; with a focus on the impact of installing items to promote home accessibility and safety, a rapid response to support assessments in relation to care technology and a campaign to promote availability to increase rate of preventative take-up.	£160,000
Just Checking	Investment in a pilot scheme, testing the effectiveness of online monitoring systems', (such as motion sensors, monitors and personal alarms) which enable people to live independently at home and provide appropriate response and reassurance.	£35,000
Project Bridge	Work with the voluntary sector to consider alternative ways of funding care services, with an initial focus on sitting services. The aim is to work collaboratively to make a material difference to outcomes for services users in areas such as isolation and loneliness.	£150,000
Commissioning Officers, Fund & Project Support	Support the management of the Fund, project tracking and development of a quality focus for supplier deliverables: Finance & Administrative support: £90k Commissioning support: £70k Project support: £60k Quality improvement support: £180k	£400,000
Shearwater Staffing	Extra staff for Shearwater to address concerns raised by CQC.	£30,000
External Support	External support to review and recommend changes in the in-house portfolio, focusing on and addressing issues raised by CQC.	£50,000
Housing Support Strategy	Investment in a Housing and Support Strategy, to promote independence through the transformation of housing and support for clients with learning difficulties. The aim to promote a culture of independence and support people to be part of their Community. This development will include reassessing client needs, development of new units and provision of a better quality of service.	£570,000

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Edinburgh Staffing	Additional staffing at Edinburgh House to support timely discharge from hospital for medically fit patients.	£165,000
Oakdene	Proposal to purchase Oakdene, to develop adult mental health nursing and supported living schemes. The aim is to bring the accommodation into the new 'pathway' of services available for Adults with mental health problems. There would be a mix of accommodation provided with a range of services attached to support a range of client needs.	£960,000
New Models of Care	Developing new models of care to effectively and safely manage people's health and care needs in the community, including the development of a care response team. This supports the next stage of integration of Health and Care services in Portsmouth in line with the Health and Care Portsmouth Blueprint, Care Act requirements and Portsmouth's Better Care Plan. The aim is to maximise opportunities for reablement, provide co-ordinated health and care response to effectively and safely manage people's health & social care needs in the community, support people to stay in their own home and maintain their independence for as long as possible.	£2,000,000
		<b>£4,520,000</b>

**Title of meeting: Health & Social Care Portfolio**

**Date of meeting: 7<sup>th</sup> March 2018**

**Subject: Acquisition of Oakdene**

**Report by: Rachael Roberts**

**Wards affected: Milton**

**Key decision: Yes**

**Full Council decision: No**

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**1. Purpose of report**

To seek approval for the purchase of the now disused Oakdene unit owned by Solent NHS. The property is to provide at least 17 additional units of accommodation to add to the Adult Mental Health supported housing pathway provided by Portsmouth City Council.

**2. Recommendations**

- i) That the Deputy Director of Adult Social Care in consultation with the Head of Finance & S151 Officer acquires the Oakdene site.
- ii) That the Deputy Director of Adult Social Care in consultation with the Head of Finance & S151 Officer amend the composition and spending profile of the proposed scheme in order to meet planning and design requirements whilst ensuring that the schemes remain financially viable following any necessary changes.
- iii) That the Deputy Director of Adult Social Care in consultation with the Head of finance and S151 Officer be delegated authority to agree any joint arrangements with the CCG regarding their contribution to the scheme.
- iv) That the Head of Legal Services / City Solicitor be authorised to enter into all documentation necessary to complete the purchase.

**3. Background**

During 2017, a review of Adult Mental Health (AMH) accommodation was undertaken jointly between officers from Adult Social Care (ASC), Integrated Commissioning Service and Property and Housing with the collaborative aim of providing improved accommodation and a more flexible pathway of accommodation.

As a result of the review it was identified that, for AMH service users, we need to achieve efficiencies and better outcomes for individuals that are ASC and Health funded through better planning of health care and accommodation care and support and environments throughout the accommodation pathway for those detained in **secure hospitals, through residential care, to supported living and floating support** provision. On the whole the current issues can be summarised as follows:

- Some individuals are placed **far away** from their Portsmouth home because of perceived or a real lack of local provision;
- **Lengths of stay** are too long for some people in high support/care services;
- AMH **funding and resources** are over-stretched;
- Some care and support provision does not provide a **clear pathway to independence and recovery**;
- Care & Support planning is not always **person centred**;
- **Quality of supported living** accommodation in the City for people with mental health problems is not as high as for other client groups;
- Some care provision actually **creates dependence and institutionalisation** – and so future reliance on services.

#### 4. **Reasons for recommendations**

With a strong emphasis on the need for increasing and improving person centred supported living options, we are seeking to acquire and refurbish a number of properties for AMH usage throughout the city. A core part of this strategy would be the securing of the Oakdene building.

The reasons for the choice of the Oakdene unit in particular were:

- The excellent location, being both fairly secluded but with good access routes to the city centre and nearby facilities;
- Planning permission for the type of proposed usage will be required, however having been formally used as an Adult Mental Health rehabilitation unit, it is anticipated that the planning permission for a change of use will be granted.
- Currently being available and potentially could come on stream within a reasonable timescale, without the need for a full rebuild;
- Being of sufficient scale to be able to have a significant impact on increasing the capacity and flexibility of accommodation and support options to AMH.

The purchase and refurbishment of the Oakdene building will provide 12 one bedroom flats and one 5 bed shared 24/7 'unit' for more complex mental health needs, and these additional units of accommodation will allow us to:

- Move back some high costs out of area placements nearer to home and reduce current impact of cost and other resources;
- Reduce the usage of AMH residential care usage in the City, which is both higher cost and is a less person centred model of support than supported living;

- Improve outcomes for individuals and reduce future dependence on care and health services through having more person centred supported planning;
- Improve the quality of AMH supported living environments and make them more conducive for improving mental health and wellbeing;
- Reduce lengths of stay for individuals in residential care by having an increased amount of 'step down' accommodation and support options 'lower' down the pathway.

## **5. Equality impact assessment**

A Preliminary Equality Impact Assessment has been completed and no adverse equality implications were identified.

## **6. Legal implications**

Full due diligence will be undertaken in respect of the Property prior to completion.

## **7. Finance comments**

- 7.1 On 13<sup>th</sup> February 2018 the Council approved the capital programme for 2017/18 to 2022/23 which included the £2.149m scheme for the purchase and remodelling of the former Oakdene site near St James for the purposes outlined within this report.
- 7.2 £680,000 of the funding is expected to be provided from the Care and Support Specialised Housing Fund issued by the Department of Health, which is subject to final confirmation. Should this funding not be confirmed, alternative funding sources will need to be identified before the scheme can proceed.
- 7.3 A financial appraisal has been undertaken with the Integrated Commissioning Service, based on an analysis of current placements and average costs. It is estimated that the proposal could achieve annual revenue savings for the City Council in the region of £157,000; with additional savings for the wider health system as individuals step down from high cost residential placements. However, it should be noted that the actual savings achieved will be dependent on the utilisation of the accommodation and the specific individual placements.
- 7.4 As highlighted within the report, discussions are underway with the Portsmouth Clinical Commissioning Group regarding their contribution to the scheme.

.....  
Signed by:

## **Appendices:**

**Background list of documents: Section 100D of the Local Government Act 1972**

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by ..... on .....

.....  
Signed by:



# Equality Impact Assessment

Preliminary assessment form v5 / 2013

[www.portsmouth.gov.uk](http://www.portsmouth.gov.uk)

The preliminary impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies which require a full EIA by looking at:
  - negative, positive or no impact on any of the equality groups
  - opportunity to promote equality for the equality groups
  - data / feedback
- prioritise if and when a full EIA should be completed
- justify reasons for why a full EIA is not going to be completed

**Directorate:**

Director of Adult services

**Function e.g. HR,  
IS, carers:**

Adult Mental Health (AMH)

**Title of policy, service, function, project or strategy (new or old) :**

Acquisition of Oakdene

**Type of policy, service, function, project or strategy:**

☐

Existing

☒

New / proposed

☐

Changed

### Q1 - What is the aim of your policy, service, function, project or strategy?

To purchase and refurbish the now disused Oakdene unit (on St James Hospital site) owned by Solent NHS. The property will provide at least 17 additional units of accommodation to add to the Adult Mental Health supported housing pathway provided by Portsmouth City Council.

The refurbished accommodation will provide a better standard of home environment in supported living than is currently available, and allow us to increase the capacity and flexibility of person-centred housing options available. This acquisition is part of a wider project to review and transform the AMH accommodation pathway.

### Q2 - Who is this policy, service, function, project or strategy going to benefit or have a detrimental effect on and how?

The purchase and refurbishment of the Oakdene building will provide 12 one bedroom flats as move on/step down accommodation for individuals recovering from mental health problems, with a further one 5 bed shared 24/7 'unit' for more complex ongoing mental health needs. These these additional units of accommodation will allow us to:

- Move back some high cost AMH out of area placements nearer to home and reduce current impact on cost and other resources;
- Reduce the usage of AMH residential care usage in the City, which is both higher cost and is a less person-centred model of support than supported living;
- Improve outcomes for individuals and reduce future dependence on care and health services through having more person-centred supported planning;
- Improve the quality of AMH supported living environments and make them more conducive for improving mental health and wellbeing;
- Reduce lengths of stay for individuals in residential care by having an increased amount of 'step down' accommodation and support options 'lower' down the pathway.

### Q3 - Thinking about each group below, does, or could the policy, service, function, project or strategy have a negative impact on members of the equality groups below?

Group	Negative	Positive / no impact	Unclear
Age	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Disability	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Gender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

If the answer is "negative" or "unclear" consider doing a full EIA

**Q4 - Does, or could the policy, service, function, project or strategy help to promote equality for members of the equality groups?**

Group	Yes	No	Unclear
Age	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Disability	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Race	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Gender	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Transgender	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Pregnancy or maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

If the answer is "no" or "unclear" consider doing a full EIA

**Q5 - Do you have any feedback data from the equality groups that influences, affects or shapes this policy, service, function, project or strategy?**

Group	Yes	No	Unclear
Age	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Disability	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Race	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Gender	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Transgender	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

If the answer is "no" or "unclear" consider doing a full EIA

**Q6 - Using the assessments in questions 3, 4 and 5 should a full assessment be carried out on this policy, service, function or strategy?**

☐ yes ☒ No

**Q7 - How have you come to this decision?**

There is substantial data available to corroborate the benefits of better quality of environment and a more person-centred approach to individuals mental health, well being and outcomes - including achieving long term independence. Being more person centred service will mean outcomes focussed on the needs of the individual which will naturally take into consideration the needs of the various equality group(s) to which they belong.  
Due to the nature of client group involved pregnancy or maternity is unlikely to be a focus for this work.

If you have to complete a full EIA please contact the Equalities and diversity team if you require help  
Tel: 023 9283 4789 or email:equalities@portsmouthcc.gov.uk

**Q8 - Who was involved in the EIA?**

Dominic Dew - Commissioning Manager, Integrated Commissioning Service  
Jo Bennett - Commercial Property and Leasehold Services Manager, Property and Housing

**This EIA has been approved by:** Rachael Roberts

**Contact number:** x8555

**Date:** 21/02/2018

Please email a copy of your completed EIA to the Equality and diversity team. We will contact you with any comments or queries about your preliminary EIA.

Telephone: 023 9283 4789

Email: [equalities@portsmouthcc.gov.uk](mailto:equalities@portsmouthcc.gov.uk)

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